



Article

The Rules Governing the Adjudication of the Exception of Unconstitutionality before the Referring Authorities in Algeria: In Light of Organic Law No. 22-19 Defining the Procedures and Methods of Referral and Notification before the Constitutional Court

Article History:

Name of Author:

Dr. Hanane Guedda¹, Dr. Salima Attia²

Affiliation:

¹Faculty of Law and Political Science, University El Oued

²Faculty of Law and Political Science, University El Oued

Corresponding Author:

Dr. Hanane Guedda

How to cite this article:

Guedda H, *et. al* The Rules Governing the Adjudication of the Exception of Unconstitutionality before the Referring Authorities in Algeria: In Light of Organic Law No. 22-19 Defining the Procedures and Methods of Referral and Notification before the Constitutional Court. *J Int Commer Law Technol.* 2025;6(1):540–548.

Received: 25-12-2024

Revised: 10-02-2025

Accepted: 24-02-2025

Published: 15-03-2025

©2025 the Author(s). This is an open access article distributed under the terms of the Creative Commons Attribution License (<http://creativecommons.org/licenses/by/4.0>)

Abstract: This article examines the mechanisms by which referring authorities — represented by the Supreme Court and the Council of State — are connected to the exception of unconstitutionality. The topic is of great importance, as these authorities may receive the exception through judicial bodies under their jurisdiction or through its direct invocation before them. Their crucial role lies in verifying the procedural and substantive conditions required by law, ultimately having the final say in whether to refer the exception to the Constitutional Court or to reject it through a reasoned decision, of which a copy is transmitted to the latter.

Keywords: Exception of unconstitutionality, Supreme Court, Council of State, Screening of the exception, Referral, Refusal of referral

INTRODUCTION

In modern democratic states, the constitution represents the fundamental reference for all laws and regulations issued by state authorities. This implies that such laws must conform to constitutional provisions, giving rise to a key constitutional principle — the principle of the supremacy of the Constitution — which affirms its authority over all other laws.

However, this principle would have no legal value without a system of constitutional review designed to ensure the conformity of laws and regulations with the Constitution. Such review constitutes one of the main guarantees for protecting the rights and freedoms enshrined in the constitutional text, thereby consolidating the democratic order and

achieving constitutional legitimacy.

Since the promulgation of its first Constitution after independence, the Algerian constitutional legislator has adopted the principle of constitutional review of laws, establishing the Constitutional Council as a supervisory body responsible for ensuring respect for the Constitution. This institution has undergone numerous transformations since its establishment in 1989, both in terms of structure and jurisdiction.

The 2020 constitutional amendment introduced the Constitutional Court, which inherited all the powers and prerogatives of the Constitutional Council, in addition to new competencies.

The focus of this study is on the jurisdiction of the Constitutional Court to rule on exceptions of unconstitutionality, which are referred to it under

Article 195 of the 2020 constitutional amendment. The referral occurs through the Supreme Court or the Council of State when one of the parties in a judicial proceeding claims that a legislative or regulatory provision on which the outcome of the case depends violates the constitutional rights and freedoms guaranteed to them.

The exception of unconstitutionality cannot be raised directly before the Constitutional Court. Instead, the Supreme Court or the Council of State acts as an intermediary between the litigant and the Constitutional Court. Thus, three entities play a role in initiating this type of review:

1. The parties entitled to raise the exception,
2. The referral authorities (Supreme Court or Council of State), which decide whether to transmit it, and
3. The Constitutional Court, which rules on the constitutionality of the challenged provision.

The importance of this topic lies in the pivotal role played by the referring authorities — the Supreme Court and the Council of State — in verifying that the legal conditions for raising the exception of unconstitutionality are met. They have the authority either to reject the exception or to refer it to the Constitutional Court. Their importance also stems from being the link between the subordinate judicial bodies and the Constitutional Court, since the exception cannot be raised directly before the latter. The objective of this study is to identify the ways in which the referring authorities receive the exception of unconstitutionality and to clarify their role in handling such exceptions by verifying the legal requirements. Accordingly, the research addresses the following central question:

How did the Algerian legislator organize the mechanisms through which the referring authorities are connected to the exception of unconstitutionality, and what are the prescribed procedures and time limits for adjudication and referral?

To answer this question, the study adopts the descriptive method, by presenting the relevant legal texts, complemented by the analytical method to examine the constitutional provisions governing the exception of unconstitutionality, as well as the articles of Organic Law No. 22-19 defining the procedures and methods of referral and notification before the Constitutional Court — the main focus of this study — and Law No. 08-09 on Civil and Administrative Procedures, as amended and supplemented.

To ensure comprehensive coverage, the study is divided into two sections:

- The first section examines the mechanisms through which the referring authorities are connected to the exception of unconstitutionality, including both referrals from subordinate courts and direct invocations before these authorities.

- The second section addresses the conditions set by the legislator for the admissibility and referral of the exception, as well as the time limits for adjudication and referral.

Section I: The Means by Which Referral Authorities Are Seized with a Plea of Unconstitutionality

The first means through which the referral authorities are seized with a plea of unconstitutionality is by transmission from lower courts, which immediately proceed with the second stage of filtering the plea (*Subsection 1*). However, the Organic Law governing the procedures and modalities of referral to the Constitutional Court also allows the direct submission of such a plea before the referral authorities, either during a cassation appeal or in cases where the Supreme Court or the Council of State hears the case as a court of first and last instance (*Subsection 2*).

Subsection 1: Receipt by the Referral Authorities of the Decision to Transmit the Plea of Unconstitutionality

The Algerian legislator has adopted a system of double filtering of the plea of unconstitutionality. This mechanism applies when the plea is raised before lower courts, which first examine its formal and substantive conditions. If these conditions are met, the plea—together with the parties' petitions and written statements—is forwarded to either the Supreme Court or the Council of State, depending on the judicial system to which the concerned court belongs.

This stage plays a crucial role in the process, as it determines whether the plea will be referred to the Constitutional Court or rejected. The constitutional founder, while granting individuals the right to raise a plea of unconstitutionality, has limited the competence to refer such pleas to the Constitutional Court exclusively to the Supreme Court and the Council of State, as stipulated in Article 195 of the 2020 Constitutional Amendment.

Therefore, any plea of unconstitutionality raised before first-instance courts or courts of appeal within the ordinary judicial system must pass through a second stage of filtering before the Supreme Court. The same applies to courts under the administrative system, where the Council of State performs this second filtering.

Upon receiving the decision to transmit the plea from lower courts, the First President of the Supreme Court or the President of the Council of State must, in accordance with Article 23 of Organic Law No. 22-19 governing the procedures of referral to the Constitutional Court, seek the opinion of the Public Prosecutor General or the Government Commissioner. Each must submit their observations

within a maximum period of five (5) days, and the other parties may also present their written commentsⁱ.

The Organic Law establishes a time limit of two (2) months for the referral authority to decide whether to refer the plea to the Constitutional Court. This period starts from the date the file containing the plea of unconstitutionality is received from the lower courtⁱⁱ.

Subsection 2: Direct Raising of the Plea of Unconstitutionality Before the Referral Authorities

It is also possible to raise a plea of unconstitutionality directly before the referral authorities for the first time, either when filing a cassation appeal or in cases where the Supreme Court or the Council of State act as courts of first and last instance. For such a plea to be admissible in these cases, it must satisfy specific legal conditions (1), after which we will examine the cases of direct raising of the plea before the referral authorities (2).

1. Conditions for Admissibility of the Plea of Unconstitutionality Before the Referral Authorities

When a plea of unconstitutionality is raised for the first time before the Supreme Court or the Council of State, these authorities act not as a second filter, but as the first level responsible for examining the admissibility of the plea. Thus, the Organic Law requires the same conditions as for pleas raised before lower courts: it must be submitted in writing, in a separate, and well-reasoned memorandum.

The requirement for a written memorandum is self-evident before the Supreme Courtⁱⁱⁱ, since proceedings there are exclusively written. Therefore, the plea cannot be raised orally during hearings^{iv}.

The memorandum must be separate from the cassation petition or the statement of claim (in cases where the Supreme Court or the Council of State act as first and last instance courts). It must contain only the plea of unconstitutionality—any additional requests render it inadmissible.

The memorandum must also be sufficiently reasoned, identifying:

- the legislative or regulatory provision being challenged,
- the constitutional article guaranteeing the right or freedom alleged to have been violated, and
- the grounds for unconstitutionality.

Although the Organic Law does not explicitly require that the memorandum be signed by a lawyer, this requirement is implicitly mandatory, since the Code of Civil and Administrative Procedure requires representation by counsel before both the Supreme Court^v and the Council of State^{vi}.

All petitions, appeals, and memoranda must therefore be submitted by a lawyer accredited before these bodies, under penalty of inadmissibility. However, this requirement does not apply to the State, wilayas (provinces), communes, or public administrative institutions, which are exempted by law^{vii}.

This exception is justified by the fact that such entities possess qualified legal staff capable of managing litigation without external counsel—universities, ministries, and public bodies all employ legal experts able to handle disputes directly^{viii}.

Consequently, any memorandum raising a plea of unconstitutionality before the Supreme Court or the Council of State must be signed by an accredited lawyer, otherwise it will be declared inadmissible.

After submitting the initial memorandum, the claimant may reinforce it by filing a supplementary memorandum introducing new arguments or by submitting written observations before the Constitutional Court.

Although the legislator did not specify a strict time limit for filing the plea before the referral authorities, this can be inferred from the procedural context:

- If the plea is raised in the context of a cassation appeal, it must be filed within the same time limits set for submitting the appeal;
- If raised in a first and last instance case, it must be submitted after the filing of the initial claim and before the closure of pleadings.

According to the amended Code of Civil and Administrative Procedure, the time limit for filing a cassation appeal before the Supreme Court is two (2) months from the date of personal notification of the judgment, extended to three (3) months if the notification is made at the real or elected domicile^{ix}. Before the Council of State, the time limit is two (2) months from the official notification^x of the contested decision, unless otherwise provided by law.

2. Cases of Direct Raising of the Plea of Unconstitutionality Before the Referral Authorities

Two main cases can be distinguished:

- Before the Supreme Court, when the plea is raised for the first time during a cassation appeal or in a case judged at first and last instance;
- Before the Council of State, under the same conditions for cases within the administrative jurisdiction.

These two scenarios illustrate the dual procedural pathways through which a litigant may bring a plea of unconstitutionality:

either by transmission from lower courts or by direct submission, provided all legal requirements and

deadlines are observed.

A. Cases of Raising the Plea of Unconstitutionality before the Supreme Court

The plea of unconstitutionality may be raised directly before the Supreme Court for the purpose of ruling on its referral to the Constitutional Court in one of the following cases:

First

Case:

The plea of unconstitutionality is raised before the Supreme Court when a litigant challenges a decision issued by judicial bodies subordinate to the Supreme Court that refused to refer the plea of unconstitutionality.

This objection is not submitted independently, but rather accompanies the appeal in cassation against the decision that ruled on the dispute in which the plea was raised, or part of that decision^{xi}.

The objection must be submitted in a written and reasoned memorandum, separate from but attached to the appeal in cassation petition. It must be filed either with the Registry of the Supreme Court or the Registry of the Court of Appeal that rendered the contested judgment within its territorial jurisdiction.

Second

Case:

The plea of unconstitutionality is raised directly before the Supreme Court at the stage of appeal in cassation, as provided for in Article 15(2) of Organic Law No. 22-19, which allows raising the plea of unconstitutionality for the first time either on appeal or in cassation. Moreover, Article 31 of the same law stipulates that the competent judicial body must rule as a priority on the referral of the plea of unconstitutionality to the Constitutional Court within two months from the date it was raised before it.

Third

Case:

The plea of unconstitutionality may also be raised in disputes before the Supreme Court in which it has original and final jurisdiction, meaning that the Court decides the case at first and last instance. In such cases, when the Supreme Court rules on a plea of unconstitutionality, it performs the same function as courts ruling on the merits, examining both formal and substantive conditions of the plea, though its adjudication is single-level (non-appealable).

Examples of such cases include those mentioned in Article 137 bis and subsequent articles of the Code of Criminal Procedure, concerning claims for compensation for unjustified pretrial detention, as well as Article 531 bis of the same Code, concerning claims for compensation for judicial error. A Compensation Committee^{xii} is established within the Supreme Court for this purpose, having the character of a civil judicial body^{xiii} competent to assess compensation for either unjustified pretrial detention or judicial error.

In addition to these cases, there are other proceedings investigated at the Supreme Court level

in which one of its members is appointed to conduct the investigation, particularly when the accused is a member of the government, a member of the Supreme Court, a governor (wali), a president of a court of appeal, or a public prosecutor accused of committing a felony or misdemeanor^{xiv}. In such cases, the plea of unconstitutionality may also be raised, by analogy with its possibility during judicial investigation. The competent body to examine it would be a panel of the Supreme Court exercising the powers of the Indictment Chamber^{xv}.

B. Cases of Raising the Plea of Unconstitutionality before the Council of State

The plea of unconstitutionality may also be raised directly before the Council of State, for the purpose of ruling on its referral to the Constitutional Court, in one of the following cases:

First

Case:

The plea of unconstitutionality is raised before the Council of State when the person raising it challenges a decision refusing referral issued by one of the administrative judicial bodies. This objection is not independent, but must accompany the appeal against the decision that ruled on the dispute or part of it — whether the appeal is:

- an appeal before the Administrative Court of Appeal of Algiers, as per Article 10 of Organic Law No. 98-01 (amended and supplemented), or
- an appeal in cassation against final judgments or decisions issued by administrative courts, as per Article 9 of the same law.

Second

Case:

The plea of unconstitutionality may be raised before the Council of State for the first time either on appeal or in cassation.

This includes cases where:

- an appeal is lodged against a decision issued by the Administrative Court of Appeal of Algiers, or
- a cassation appeal is filed against final judgments or decisions issued by administrative courts, as well as cassation appeals filed under special provisions, in accordance with Article 9(2) of Organic Law No. 98-01, as amended and supplemented.

Third Case:

The plea of unconstitutionality may be raised directly before the Council of State in cases over which it has jurisdiction pursuant to special statutory provisions^{xvi}.

Section Two: Substantive Conditions for Referring the Plea of Unconstitutionality and the Time Limits for Its Adjudication

Subsection One: Substantive Conditions for Referring the Plea of Unconstitutionality

After the referral authorities (the Supreme Court or the Council of State) receive the decision to transmit the plea of unconstitutionality from the subordinate judicial bodies, they must verify anew only the substantive conditions provided for in Article 21 of the Organic Law No. 22-19, which defines the procedures and modalities for referral to the Constitutional Court.

However, when the plea of unconstitutionality is raised directly before these authorities for the first time, they must verify both:

- the formal conditions required in the memorandum of the plea, and
- the substantive conditions set out in Article 21 of Organic Law No. 22-19, namely:
 - I. The contested legislative or regulatory provision must affect the outcome of the dispute or constitute the basis for prosecution.
 - II. The constitutionality of the contested provision must not have been previously adjudicated.
 - III. The plea of unconstitutionality must be serious (non-frivolous).

1. The Contested Provision Must Affect the Outcome of the Dispute or Constitute the Basis for Prosecution

While the power to determine which law applies to the dispute lies with the trial judge, verifying whether the contested provision is essential for resolving the substantive dispute is a matter for the court hearing the case^{xvii}.

However, the trial judge's assessment of this condition is not final — it remains subject to review by the Supreme Court or the Council of State, depending on the judicial system governing the case. The Constitutional Court itself does not assess whether this condition has been met. It is not within its jurisdiction to determine whether the legislative or regulatory provision is applicable to the dispute. This verification must first be conducted by the trial judges, and subsequently by the Supreme Court or the Council of State^{xviii}.

The importance of this condition was explicitly recognized by the Algerian Constituent Authority in Article 195 of the Constitution, even before the promulgation of the Organic Law governing referral procedures to the Constitutional Court. The law reaffirmed the necessity of a direct link between the contested legislative or regulatory provision and the case before the judge, as a prerequisite for the admissibility of the plea of unconstitutionality.

Any interpretation to the contrary would render the constitutional text overly broad, allowing litigants to challenge any legislative or regulatory provision

during the resolution of a dispute, even if no real connection exists between that provision and the dispute, merely on the grounds that it touches upon a constitutionally protected right or freedom^{xix}.

Thus, if the Supreme Court or the Council of State determines that the provision contested by one of the parties has no connection to the substantive dispute and does not affect its outcome, the plea will be rejected, and the case file will be returned to the original judicial body to resume proceedings on the main dispute.

2. The Contested Provision Must Not Have Been Previously Adjudicated on Its Constitutionality, Except in Case of Changed Circumstances

The referral authorities must also verify that the legislative or regulatory provision being challenged has not previously been declared constitutional by the Constitutional Council or the Constitutional Court, regardless of the nature of the constitutional review.

Provisions that have already undergone constitutional review cannot be subject to a new plea of unconstitutionality, due to the absolute authority (*res judicata*) of the decisions of both the Constitutional Council and the Constitutional Court. If there is uncertainty as to whether the constitutionality of the contested text has already been ruled upon, the Supreme Court or Council of State may refer the matter to the Constitutional Court to verify this point^{xx}.

If it is found that the provision has already been reviewed under prior mandatory or optional review, or under subsequent review through the plea of unconstitutionality, the Constitutional Court shall declare the plea inadmissible for *res judicata*^{xxi}.

However, if the plea transmitted to the Supreme Court or the Council of State challenges a provision previously declared constitutional, but new circumstances have arisen that warrant re-examining its constitutionality, the referral authorities must assess whether these changed circumstances indeed justify re-submitting the legislative or regulatory provision to the Constitutional Court for review.

3. Verification of the Seriousness of the Plea of Unconstitutionality

The assessment of the seriousness of a plea of unconstitutionality by the trial judge alone is not sufficient.

The referral authorities (the Supreme Court or the Council of State) must also reassess the seriousness of the plea, by examining the grounds raised and analyzing their conflict with the Constitution. This stage is decisive, as it determines whether the plea will be referred to the Constitutional Court.

Some scholars consider that the judge's power to assess the seriousness of a plea of unconstitutionality constitutes, in itself, a form of constitutional review.

This is because, in evaluating the seriousness of the plea, the Supreme Court or the Council of State must necessarily examine the compatibility of the contested provision with the Constitution. Such an examination could, in theory, limit the centralized nature of constitutional review, which belongs exclusively to the Constitutional Court, by granting the referring judges a preliminary role in constitutional oversight^{xxii}.

This raises an important question regarding the boundary between the referral authorities' competence to assess the seriousness of the plea and the Constitutional Court's competence to adjudicate on constitutional matters.

Therefore, it can be said that the power of the referral judge to assess the seriousness of the plea of unconstitutionality merely involves including him in the preliminary stage of constitutional review, without making him a constitutional judge. The primary purpose of this competence is to prevent the Constitutional Court from being flooded with frivolous or vexatious pleas. In assessing the seriousness of the plea, the judge merely performs a preliminary evaluation to determine whether there exists a reasonable doubt about the constitutionality of the contested legislative or regulatory provision.

This assessment does not constitute a final judgment on the constitutionality of the provision. The exclusive authority to decide on the constitutionality of laws rests with the Constitutional Court, as expressly provided by the Constitution. No other judicial body may dispute or share this competence.

To avoid overlapping jurisdictions between the referral judges and the Constitutional Court, the legislator clarified in Article 37 of Organic Law No. 22-19 that when the referral authority refuses to transmit a plea of unconstitutionality to the Constitutional Court, the latter must receive a copy of the reasoned decision of refusal. This ensures that the Constitutional Court exercises oversight over such refusals, confirming that the refusal decision remains subject to constitutional review.

Through this mechanism, the legislator clearly delineated the exclusive jurisdiction of the Constitutional Court in constitutional matters from the limited competence of the referral judges, who may only verify the procedural and substantive admissibility of the plea, without encroaching upon the constitutional evaluation of the contested provision.

Subsection Two: Time Limits for Deciding on the Referral to the Constitutional Court

The referral of the plea of unconstitutionality to the Constitutional Court must be decided within the legally prescribed deadlines.

The Organic Law No. 22-19 sets a specific time limit for the Supreme Court and the Council of State to rule on whether to refer the plea to the Constitutional Court.

If this time limit expires without a decision being issued, the law provides that the referral shall occur automatically.

1. Deadlines for Ruling on the Referral

The Supreme Court and the Council of State must rule on the referral of a plea of unconstitutionality to the Constitutional Court within two (2) months. This period applies to pleas of unconstitutionality brought before the Supreme Court or the Council of State, whether the plea has been referred to them by lower courts or raised directly before them.

Article 30 of Organic Law No. 22-19, which defines the procedures and modalities for referral and notification before the Constitutional Court, stipulates that:

“The Supreme Court or the Council of State, as the case may be, shall rule on the referral of a plea of unconstitutionality to the Constitutional Court within two (2) months from the date of receipt of the referral decision concerning the plea of unconstitutionality, as provided for in Article 23 of this Organic Law.”

When the plea is raised directly before the Supreme Court or the Council of State, Article 31 of the same Organic Law stipulates that they must decide, as a matter of priority, whether to refer it to the Constitutional Court within the same period provided for in Article 30 above.

The Algerian legislator has thus departed from the French legislator, who established a period of three months for making the referral decision and set the start date of the period, in the case of transmission, from the date of receipt, and in the case of a first-time plea, from the date of submission^{xxiii}.

It should also be noted that the expression “decide as a matter of priority” appears only in cases where the plea is raised directly before the Supreme Court or the Council of State, and not when it is transmitted by subordinate courts.

The reason is that, in cases of transmission, the Supreme Court or the Council of State are seized only of the plea itself and not of the main case. However, in cases of direct submission, the plea is presented in the course of a case or appeal that may contain other claims or requests. Therefore, it is necessary for the plea to be ruled upon as a matter of priority, i.e., before examining the main case^{xxiv}.

Furthermore, the aforementioned Organic Law, in Articles 30 and 31, set a period of two months to rule on the referral of the plea to the Constitutional Court but did not explicitly require that the plea be returned to the referring court within a specific period if it is rejected.

However, this obligation is implied in the wording of Article 30, which suggests that the decision on the

plea of unconstitutionality must be made within two months from the date of receipt, whether the decision is to refer the plea or to reject it, since the ruling in the original case (which has been suspended) depends on the content of the decision rendered by the Supreme Court or the Council of State.

This interpretation is further supported by Article 35 of the Organic Law, which requires the Supreme Court and the Council of State, after ruling on the plea of unconstitutionality, to inform the referring court of the content of their decision — regardless of its substance, whether it involves referral or rejection — and to notify the parties within ten (10) days from the date of issuance.

By comparing the procedure for raising a plea of unconstitutionality before lower courts and higher courts, it is evident that the legislator did not impose a specific deadline for lower courts to decide on whether to transmit the plea to the Supreme Court or the Council of State, but rather required an immediate decision. In contrast, a fixed time limit was imposed on the Supreme Court and the Council of State to decide on the referral to the Constitutional Court.

Additionally, the verification of whether the conditions of admissibility of a plea of unconstitutionality are met is subject to double filtering when raised before lower courts, and to single filtering when raised directly before higher courts.

2. Effect of the Expiration of the Deadline Without a Decision on Referral

The legislator has established a time limit for the Supreme Court and the Council of State to rule on a plea of unconstitutionality. They are required to refer the plea to the Constitutional Court if it is admissible or return it to the referring court if it is rejected, within two months of its transmission or submission^{xxv}.

If they fail to rule within the statutory period, the plea of unconstitutionality is automatically referred to the Constitutional Court.

In such cases, the Organic Law presumes that the Supreme Court or the Council of State did not rule on the plea within the time limits prescribed by law, and consequently provides for automatic referral of the plea to the Constitutional Court.

The same rules governing ordinary referral under Organic Law No. 22-19 apply to automatic referral, meaning that once the two-month period expires without a decision from the Supreme Court or the Council of State, the plea must be automatically transmitted by the clerk's office of the Supreme Court or the Council of State, as appropriate, to the clerk's office of the Constitutional Court for adjudication.

This mechanism is commendable, as the legislator's decision to establish automatic referral after the expiry of the time limit constitutes an important guarantee for the effectiveness of the plea of

unconstitutionality. It prevents litigants from losing their constitutional rights due to procedural delays and ensures that the plea is brought before the Constitutional Court, which will ultimately decide on the constitutionality of the contested legislative or regulatory provision.

CONCLUSION

From the foregoing, it is clear that the Supreme Court and the Council of State play a decisive role in filtering pleas of unconstitutionality and determining whether to reject them or refer them to the Constitutional Court.

This study has led to the following findings:

- a) Pleas of unconstitutionality transmitted from lower courts to referral bodies are subject to two levels of filtering, whereas pleas raised directly before the referral bodies are subject to a single level of filtering.
- b) A plea of unconstitutionality submitted for the first time before the referral bodies must meet the same requirements as those raised before lower courts: it must be presented in a written, separate, and reasoned memorandum.
- c) The memorandum containing the plea must be separate from the appeal petition or statement of claim in cases where the referral bodies act as courts of first and final instance.
- d) The memorandum submitted before the Supreme Court or the Council of State must be signed by an accredited lawyer, under penalty of inadmissibility.
- e) When the plea of unconstitutionality is transmitted from subordinate courts, the referral bodies verify only the substantive conditions; however, when the plea is raised directly before them, they verify both the formal and substantive conditions.
- f) The exclusive competence to determine the existence of a connection between the contested provision and the main case belongs to the judiciary, not the Constitutional Court.
- g) The referral bodies' assessment of the seriousness of a plea of unconstitutionality does not constitute interference in constitutional review but rather a preliminary evaluation of the plea's relevance and the existence of a genuine doubt about the constitutionality of the challenged provision.
- h) In case of refusal by the Supreme Court or the Council of State to refer the plea to the Constitutional Court, they must transmit a reasoned copy of the rejection decision to the latter for oversight.

- i) The legislator requires the referral bodies to inform the referring court of the content of the decision, regardless of its outcome (referral or rejection).
- j) If the referral bodies fail to decide on the plea within the prescribed time limit, the result is automatic referral of the plea to the Constitutional Court..

REFERENCE

1. ⁱ Article 29 of Organic Law No. 22-19 of 25 July 2022, defining the procedures and modalities for notification and referral before the Constitutional Court, Official Gazette of the People's Democratic Republic of Algeria, No. 51, published on 31 July 2022, p. 10.
2. ⁱⁱ Article 30(1) of the same Organic Law, same page.
3. ⁱⁱⁱ Article 557 of Law No. 08-09 of 25 February 2008, containing the Code of Civil and Administrative Procedure, as amended and supplemented, Official Gazette of the People's Democratic Republic of Algeria, No. 21, published on 23 April 2008, p. 45.
4. ^{iv} In Egypt, it is permissible to raise a plea of unconstitutionality orally, and the judge must ensure that the court clerk records it clearly and accurately in the session minutes.
5. ^v See: Abdel Aziz Mohamed Salman, *Systems of Judicial Review of the Constitutionality of Laws: A Comparative Study*, Dar Saad Samak for Legal Publications, 2nd Edition, Egypt, 2014, p. 304.
6. ^{vi} See Article 558(1) of Law No. 08-09 containing the Code of Civil and Administrative Procedure, as amended and supplemented, previously cited, p. 45.
7. ^{vii} See Article 905 of the same law, p. 83.
8. ^{viii} See Articles 558(2) and 905 of the same law, pp. 45 and 83, respectively.
9. ^{ix} Masoud Mentari, *Effects of Establishing a Lawyer at the Level of Judicial Councils and Administrative Courts on the Exercise of the Right to Litigation*, Journal of Judicial Jurisprudence, Faculty of Law and Political Science, Mohamed Khider University – Biskra (Algeria), Vol. 6, No. 9, 2013, p. 44.
10. ^x Article 354 of Law No. 08-09 containing the Code of Civil and Administrative Procedure, as amended and supplemented, previously cited, p. 30.
11. ^{xi} Article 956 of the same law, p. 87.
12. ^{xii} Article 560 of the same law, p. 46.
13. ^{xiii} Article 137 bis of Ordinance No. 66-155 containing the Code of Criminal Procedure, as amended and supplemented, Official Gazette of the People's Democratic Republic of Algeria, No. 48, published on 10 June 1966.
14. ^{xiv} Article 137 bis 3 of the same Ordinance.
15. ^{xv} Article 537 of the same Ordinance.
16. ^{xvi} Article 574 of the same Ordinance.
17. ^{xvii} Organic Law No. 22-11 of 9 June 2022 relating to the organization, functioning, and powers of the Council of State, amending and supplementing Organic Law No. 98-01 of 30 May 1998, Official Gazette of the People's Democratic Republic of Algeria, No. 41, published on 16 June 2022, p. 14.
18. ^{xviii} See: Abdel Aziz Mohamed Salman, op. cit., p. 357; Medhat Ahmed Mohamed Ghonaim, *Modern Trends in Constitutional Review in Latin Systems*, The Legal Center for Legal Publications, 1st Edition, Cairo (Egypt), 2014, p. 115.
19. ^{xix} Mansour Mohamed Ahmed, *Subsequent Review of the Constitutionality of Laws in France*, Dar Al-Nahda Al-Arabiya, Cairo (Egypt), 2012, p. 155.
20. ^{xx} Sherif Youssef Khater, *The Preliminary Constitutional Question: A Comparative Study*, 1st Edition, Dar Al-Fikr wa Al-Qanoun for Publishing and Distribution, Egypt, 2015, p. 142.C.E., QPC, 9 July 2010, No. 339081, available on the website of the French Council of State: <https://www.conseil-etat.fr> See also the decisions of the French Constitutional Council: Decision No. 2010-19/27 QPC of 30 July 2010, Decision No. 2010-36/46 QPC of 6 August 2010, and Decision No. 2018-713/714 QPC of 13 June 2018, available on the website of the French Constitutional Council: <https://www.conseil-constitutionnel.fr>
21. ^{xxi} Ibrahim Mohamed Ali, *Legal Interest in Constitutional Litigation*, Dar Al-Nahda Al-Arabiya, Cairo (Egypt), undated, pp. 92–93.
22. ^{xxii} Article 23-5 of the Organic Law relating to the application of Article 61-1 of the Constitution (France).
23. ^{xxiii} Mohamed Rouabhi, *Procedures Applied Before the Supreme Court and the Council of State in Matters of Pleas of Unconstitutionality*, paper presented at the Regional Seminar on

the Plea of Unconstitutionality, held in Algiers on 10–11 December 2018, p. 8.

24. ^{xxiv} Date of consultation: 21 June 2022 at 10:00 a.m., available at:  <https://www.conseildetat.dz/ar->

25. ^{xxv} Article 36 of Organic Law No. 22-19 defining the procedures and modalities for notification and referral before the Constitutional Court, previously cited, p. 11.